

1 **IN THE OFFICE OF ADMINISTRATIVE HEARINGS**

2
3 Aaron Ricks (Somerstone Properties, LLC),
4 Petitioner,
5 vs.
6 Montelena Master Community Association,
7 Respondent

No. 21F-H2120024-REL

**ADMINISTRATIVE LAW JUDGE
DECISION**

8 **HEARING:** January 27, 2021

9 **APPEARANCES:** Petitioner Aaron Ricks appeared on his own behalf.
10 Respondent Montelena Master Community Association was represented by Troy
11 Stratman.

12 **ADMINISTRATIVE LAW JUDGE:** Tammy L. Eigenheer

13 **FINDINGS OF FACT**

14 1. On or about October 27, 2020, Petitioner Aaron Ricks filed a Homeowners
15 Association (HOA) Dispute Process Petition (Petition) with the Arizona Department of
16 Real Estate (Department) alleging a violation of community documents and statute by
17 Respondent Montelena Master Community Association. Petitioner indicated a single
18 issue would be presented, paid the appropriate \$500.00 filing fee, and asserted a violation
19 of A.R.S. § 33-1806, A.R.S. § 33-442, Article 6.9.2 of the Declaration of Covenants,
20 Conditions, and Restrictions (CC&Rs), and Article 6.9.2.9 of the CC&Rs.

21 2. On or about December 7, 2020, the Department issued a Notice of Hearing
22 in which it set forth the issue for hearing as follows:

23 The dispute between Petitioner and Respondent arises from alleged
24 violations of A.R.S. § 33-1806 and the Covenants, Conditions and
25 Restrictions (CCRs) Article 6 Section 6.9.3/6.9.2.9 [sic] of the Association.
26 Petitioner states in the petition, "The purpose of this communication is to
seek relief from unlawful fees (\$5,000 in total) that I am being forced to pay
by the community HOA, in order to see my home."

27 3. On or about January 19, 2021, Respondent filed a Motion for Summary
28 Judgment (Motion) in which Respondent argued that the Petition should be dismissed as
29 a matter of law because the CC&Rs authorized a transfer fee, the transfer fee touched
30

1 and concerned the land, and venue was improper because Petitioner was not the current
2 owner and Petitioner's requested relief was unavailable.

3 4. Petitioner did not file a response to the Motion prior to the scheduled hearing
4 date. Accordingly, the Motion was taken up at the time of the hearing.

5 5. During argument on the Motion, Petitioner asserted that the \$2500.00
6 transfer fee charged to the purchaser by Respondent each time a parcel was sold was in
7 violation of A.R.S. § 33-442, A.R.S. § 33-1806, and the CC&Rs. Specifically, Petitioner
8 argued that A.R.S. § 33-442, entitled "Prohibition on transfer fees", generally provides that
9 transfer fees are not allowed. Petitioner acknowledged that A.R.S. § 33-442(C) set out
10 exceptions to the general prohibitions as follows:

11 3. Any provision of a document that requires payment of a fee or charge to
12 an association to be used exclusively for the purpose authorized in the
13 document if both of the following apply:

14 (a) The fee being charged touches and concerns the land.

15 (b) No portion of the charge or fee is required to be passed through to a third
16 party or declarant designated or identifiable by description in the document
17 or in another document that is referenced in the document unless the third
18 party is authorized in the document to manage real property within the
19 association or was part of an approved development plan.

20 However, Petitioner asserted that the statutory requirement that "the purpose authorized
21 in the document" for which the transfer fee must exclusively be used had to be a very
22 specific limited purpose such as a swimming pool or a landscaping project rather than a
23 general purpose such as the association's operating expenses or reserves. Petitioner
24 also argued that Section 6.9.2 and Section 6.9.2.9 of the CC&Rs specifically precluded
25 the transfer fee he was charged when he purchased the property out of bankruptcy.
26 Petitioner did not provide any argument as to how the transfer fee constituted a violation of
27 A.R.S. § 33-1806.

28 6. Counsel for Respondent represented that he was counsel for approximately
29 750 associations in the state and at least 85 percent of them had transfer fees similar to
30 the one at issue in this matter, and many associations charge transfer fees that are greatly
in excess of the one at issue in this matter. Counsel asserted that A.R.S. § 32-442(C) was
implemented to prevent transfer fees being paid to developers after the property had first

1 been sold. Counsel argued that the provision that the transfer fee be used to “fund the
2 Master Association’s operating expenses and/or the Master Association’s reserves” was
3 sufficient to meet the requirements of A.R.S. § 33-442(C) because it touched and
4 concerned the land and was for a specific purpose. Counsel also pointed out that the
5 provisions in Section 6.9.2 and 6.9.2.9 of the CC&Rs referenced by Petitioner were not
6 addressing a transfer fee, but were addressing a Contribution to Reserves. Therefore,
7 Respondent was able to charge Petitioner the transfer fee pursuant to his purchase of the
8 property out of bankruptcy. Counsel further argued that Petitioner was not obligated to
9 pay the transfer fee when he sold the property as the fee is charged to the purchaser, and
10 therefore the fact that Petitioner contracted with the purchaser to pay the transfer fee on
11 their behalf should not be held against Respondent in the event the Administrative Law
12 Judge concluded it was a violation of the statutes or CC&Rs.

13 **CONCLUSIONS OF LAW**

14 1. Arizona statute permits an owner or a planned community organization to
15 file a petition with the Department for a hearing concerning violations of planned
16 community documents or violations of statutes that regulate planned communities.
17 A.R.S. § 32-2199. That statute provides that such petitions will be heard before the Office
18 of Administrative Hearings.

19 2. Petitioner bears the burden of proof to establish that Respondent committed
20 the alleged violations by a preponderance of the evidence. See ARIZ. REV. STAT. section
21 41-1092.07(G)(2); A.A.C. R2-19-119(A) and (B)(1); see also *Vazanno v. Superior Court*, 74
22 Ariz. 369, 372, 249 P.2d 837 (1952). Respondent bears the burden to establish affirmative
23 defenses by the same evidentiary standard. See A.A.C. R2-19-119(B)(2).

24 3. “A preponderance of the evidence is such proof as convinces the trier of fact
25 that the contention is more probably true than not.” MORRIS K. UDALL, ARIZONA LAW OF
26 EVIDENCE § 5 (1960). A preponderance of the evidence is “[t]he greater weight of the
27 evidence, not necessarily established by the greater number of witnesses testifying to a fact
28 but by evidence that has the most convincing force; superior evidentiary weight that, though
29 not sufficient to free the mind wholly from all reasonable doubt, is still sufficient to incline a
30

1 fair and impartial mind to one side of the issue rather than the other.” BLACK’S LAW
2 DICTIONARY at page 1220 (8th ed. 1999).

3 4. Section 7.15 of the CC&Rs provides, in pertinent part, as follows:

4 Transfer Fee. Each person or entity who purchases a Lot or Parcel (other
5 than a Developer) shall pay to the Master Association and/or any
6 management company employed by the Master Association immediately
7 upon becoming the Owner of the Lot or Parcel a transfer fee in such amount
8 as is established from time to time by the Board and/or such management
9 company. Such transfer fee shall be payable at the closing of the transfer,
10 and shall be secured by the Assessment Lien.

11 5. Section 6.6 of the CC&Rs provides, in pertinent part, as follows:

12 The Master Association may require the new Owner of a Lot or Parcel to pay
13 to the Master Association, or its designated representative, a transfer fee in
14 an amount to be set by the Board

15 6. On or about July 23, 2010, Respondent recorded a Board Resolution with
16 the Maricopa County Recorder’s office, which provided, in pertinent part, as follows:

17 The Master Association shall charge a Transfer Fee on all new Owners of a
18 Lot or Parcel to be used exclusively to fund the Master Association’s
19 operating expenses and/or the Master Association’s reserves. . . .
20 This Transfer Fee shall be in addition to any other fees and assessments
21 due and payable in relation to the transfer of the property, including, but not
22 limited to, a Reserve Contribution pursuant to Article 6, Section 6.9 of the
23 Declaration.

24 7. Petitioner offered no authority to support his interpretation that A.R.S. § 33-
25 442 required that the transfer fee had to be for a more specific purpose than those
26 identified in the governing documents.

27 8. Accordingly, Petitioner failed to establish Respondent acted in violation of
28 the community documents and A.R.S. § 33-442.

29 **ORDER**

30 **IT IS ORDERED** that Petitioner’s petition is dismissed.

NOTICE

**Pursuant to A.R.S. §32-2199.02(B), this Order is binding on the parties
unless a rehearing is granted pursuant to A.R.S. § 32-2199.04.**

Pursuant to A.R.S. § 41-1092.09, a request for rehearing in this matter must be filed with the Commissioner of the Department of Real Estate within 30 days of the service of this Order upon the parties.

Done this day, February 16, 2021.

/s/ Tammy L. Eigenheer
Administrative Law Judge

Transmitted by either mail, e-mail, or facsimile February 16, 2021, to:

Judy Lowe, Commissioner
Arizona Department of Real Estate

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